## **Introduced by Senators Alarcon and Romero**

January 8, 2003

Senate Joint Resolution No. 3—Relative to the Temporary Assistance for Needy Families (TANF) program.

## LEGISLATIVE COUNSEL'S DIGEST

SJR 3, as introduced, Alarcon. Temporary Assistance for Needy Families (TANF) program.

This measure would, among other things, urge the Congress of the United States to increase TANF block grant funding to certain states, allow states, until January 1, 2005, to use TANF funds for eligible families who have used 60 months of TANF eligibility, and consider "stopping the clock" on TANF assistance for recipients who are meeting work participation requirements or live in counties with high unemployment rates.

Fiscal committee: no.

- WHEREAS, In 1996, the federal government restructured the nation's safety net for poor families, replacing the Aid to Families
- 3 with Dependent Children (AFDC) program with the Temporary
- 5 with Dependent Children (Al DC) program with the Temporary
- 4 Assistance for Needy Families (TANF) block grant program in an
- 5 attempt to better transition families toward self-reliance; and
- 6 WHEREAS, The new welfare law imposed a 60-month time
- 7 limit on the receipt of federally funded cash assistance, allowing
- 8 only 20 percent of a state's cases to be exempted for "hardship"
- 9 reasons: and
- WHEREAS, In response to the 1996 federal changes, California
- 11 enacted the California Work Opportunity and Responsibility to
- 12 Kids (CalWORKs) program in 1997, which limits adults, but not

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1 children, to 60 cumulative months of cash assistance, with 2 designated exceptions for those unable to work; and

WHEREAS, As many as 50,000 recipients were expected to reach the CalWORKs five-year limit on January 1, 2003, with more recipients expected to reach the limit throughout 2003 and beyond; and

WHEREAS, Working parents, most in low-paying jobs with few opportunities for self-sufficiency, make up a majority of those who will reach the time limit; and

WHEREAS, In many counties, a majority or near majority of parents reaching the time limit are married as well as working, contradicting the stereotypes of idle single parents that underlay the creation of time limits; and

WHEREAS, The termination of cash assistance will increase hardships for families, including hunger and the inability to meet housing costs; and

WHEREAS, The deepening economic crisis reflected in the decline in the stock market has caused a severe reduction in revenues that threatens vital services for the poor, including subsidized child care; and

WHEREAS, California's unemployment rate is at 6.4 percent, making it even more difficult for workers eligible for TANF benefits to obtain more gainful employment in the near future; and

WHEREAS, Studies of welfare "leavers" show that leaving welfare usually does not mean living in self-sufficiency; and

WHEREAS, The TANF block grant, as enacted in 1996, expired on September 30, 2002, but has been temporarily extended by Congress until March 31, 2003; and

WHEREAS, Congress is now considering reauthorization of the TANF block grant as well as the level of, and rules governing, federal funding; now, therefore, be it

Resolved by the Senate and Assembly of the State of California, jointly, That the Legislature of the State of California recognizes California's pending economic crisis and that reductions in TANF funding will further exacerbate economic hardships to working families; and be it further

Resolved, That the Legislature of the State of California recognizes that retention of time limits on TANF assistance to needy families will not only worsen California's economy, but the economies of other states as well; and be it further

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Resolved, That the Legislature of the State of California urges the Congress of the United States to do all of the following:

- (1) Increase TANF block grant funding to states that, like California, are facing severe shortfalls in their ability to adequately fund services and benefits for low-income families.
- (2) At a minimum, until January 1, 2005, allow states to use TANF funds for eligible families who have used 60 months of TANF eligibility.
- (3) Consider "stopping the clock" on TANF assistance for 10 recipients who are meeting work participation requirements or who live in counties with high unemployment rates; and be it further

Resolved, That the Secretary of the Senate transmit copies of 14 this resolution to the President and Vice President of the United

- States, to the Speaker of the House of Representatives, to the 15
- Majority Leader of the Senate, and to each Senator and
- Representative from California in the Congress of the United 17
- 18 States.

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